

#### STATE OF NEW JERSEY

Board of Public Utilities
44 South Clinton Avenue, 1st Floor
Post Office Box 350
Trenton, New Jersey 08625-0350
www.nj.gov/bpu

#### **ENERGY**

IN THE MATTER OF THE PETITION OF
ELIZABETHTOWN GAS COMPANY TO IMPLEMENT
AN INFRASTRUCTURE INVESTMENT PROGRAM
("IIP") AND ASSOCIATED RECOVERY MECHANISM
PURSUANT TO N.J.S.A. 48:2-21 AND N.J.A.C. 14:32A

ORDER MODIFYING
PROCEDURAL SCHEDULE
DOCKET NO. GR23120882

#### Parties of Record:

**Dominick DiRocco**, SJI Utilities, Inc., on behalf of Elizabethtown Gas Company **Brian O. Lipman, Esq., Director**, New Jersey Division of Rate Counsel **Steven S. Goldenberg, Esq.**, Giordano, Halleran and Ciesla, P.C. for New Jersey Large Energy Users Coalition

BY COMMISSIONER MICHAEL BANGE:

#### **BACKGROUND AND PROCEDURAL HISTORY**

On December 11, 2023, Elizabethtown Gas Company ("ETG" or "Company") filed a petition with the New Jersey Board of Public Utilities ("Board" or "BPU") seeking approval of an Infrastructure Investment Program ("IIP" or "Program") and an associated cost recovery mechanism pursuant to N.J.A.C. 14:3-2A ("Petition").<sup>1</sup> The Company proposed a five (5)-year Program beginning on July 1, 2024 with a total investment level of approximately \$625 million.

<sup>&</sup>lt;sup>1</sup> On December 19, 2017, the Board adopted new regulations for utility "Infrastructure Investment and Recovery" supporting the implementation of an IIP. IIPs allow a utility to accelerate its investment in the construction, installation, and rehabilitation of certain non-revenue producing utility plant and facilities that enhance safety, reliability, and/or resiliency. The rules are codified at N.J.A.C. 14:3-2A.1 et seq. and became effective on January 16, 2018.

According to the Petition, ETG's proposed Program includes: 1) installing approximately 250 miles of new main and retiring approximately 274 miles of at-risk cast iron, vintage steel, and vintage plastic mains and associated services; 2) upgrading the Company's low-pressure system to elevated pressure; and 3) installing approximately 35,000 excess flow valves on the upgraded system.<sup>2</sup>

By the Petition, the Company proposed to recover Program costs through a series of rate adjustment filings including: 1) depreciation expense providing for the recovery of the invested capital over its useful book life and 2) a return on the net investment, which will be calculated as the gross investment, plus Allowance for Funds Used During Construction and Independent Monitor costs, less depreciation expense and deferred income taxes. The return on the net investment would be calculated utilizing the after-tax Weighted Average Cost of Capital, which is predicated on the rate of return approved in the Company's most recent base rate case. As proposed by ETG, any change in the rate of return authorized by the Board in a future base rate case would be reflected in the subsequent monthly revenue requirement calculations.

By Order dated January 31, 2024, the Board designated me, Commissioner Michael Bange, as Presiding Commissioner in this matter, with the authority to rule on all motions that may arise during the pendency of this proceeding and to set and modify any schedules as may be necessary to secure a just and expeditious determination of the issues.<sup>3</sup> The Board further Ordered that any entities seeking leave to intervene or participate in this matter must file the appropriate application with the Board on or before February 29, 2024, and any party wishing to file a motion for admission of counsel *pro hac vice* should do so concurrently with any motion to intervene or participate.

By Order dated April 25, 2024, I granted intervenor status to the New Jersey Large Energy Users Coalition ("NJLEUC") and participant status to the Engineers Labor-Employer Cooperative, Public Service Electric and Gas Company, the Utility and Transportation Contractors Association of New Jersey, Skoda Contracting Co., and the New Jersey Laborers-Employers Cooperation and Education Trust.<sup>4</sup>

Following proper notice, two (2) virtual public hearings were held on May 2, 2024. No members of the public appeared or provided comments at the hearings. The Board received three (3) written public comments in support of the program.

2

<sup>&</sup>lt;sup>2</sup> The Company also proposed to relocate inside meter sets, but these costs, like all other meter costs, would not be recovered through the IIP.

<sup>&</sup>lt;sup>3</sup> In re the Petition of Elizabethtown Gas Company to Implement an Infrastructure Investment Program ("IIP") and Associated Recovery Mechanism Pursuant to N.J.S.A. 48:2-21 and N.J.A.C. 14:3-2A, Order Designating Commissioner and Setting Manner of Service and Bar Date, BPU Docket No. GR23120882, Order dated January 31, 2024.

<sup>&</sup>lt;sup>4</sup> In re the Petition of Elizabethtown Gas Company to Implement an Infrastructure Investment Program ("IIP") and Associated Recovery Mechanism Pursuant to N.J.S.A. 48:2-21 and N.J.A.C. 14:3-2A, Order on Motions to Intervene or Participate, BPU Docket No. GR23120882, Order dated April 25, 2024 ("April 2024 Order").

By Order dated July 24, 2024, the Board approved a stipulation of settlement authorizing ETG to conduct an extension of its 2019 IIP ("IIP Extension").<sup>5</sup> The IIP Extension constituted an eighteen (18)-month program, from July 1, 2024 through December 31, 2025, during which the Board authorized ETG to spend up to \$120 million to replace a minimum of seventy-five (75) miles of high-risk facilities, which include low-pressure cast iron or steel pipe segments and associated services, as well as the installation of excess flow valves.

Pursuant to the stipulation approved by the July 2024 Order, on January 23, 2025, the parties convened for a status conference to resume this proceeding. By correspondence dated February 7, 2025, ETG updated the Petition ("Update") and proposed a procedural schedule in this matter.

According to the Update, the estimated bill impact of the initial rate adjustment, effective October 1, 2026, on the typical residential heating customer using 1,000 therms annually is an increase of approximately \$19.40 per year, or approximately 1.2%. Additionally, the Company estimated the cumulative bill impact of the completed Program, effective October 1, 2031, on the typical residential heating customer to be a cumulative increase of approximately \$194.00 per year, or approximately 12.0%.

By Prehearing Order dated April 7, 2025, I established the procedural schedule in this matter ("April 2025 Procedural Schedule").<sup>6</sup> By correspondence dated June 24, 2025, the Company requested, with the consent of all parties to this proceeding, to amend the April 2025 Procedural Schedule. By Order dated July 8, 2025, I approved the Company's request to modify the April 2025 Procedural Schedule and issued an updated procedural schedule in this matter ("July 2025 Procedural Schedule").<sup>7</sup>

By correspondence dated September 26, 2025, the Company requested, with the consent of all parties to this proceeding, to amend the July 2025 Procedural Schedule. Specifically, the Company requested to extend all dates contained therein to allow more time to explore a resolution to this proceeding.

#### **DISCUSSION AND FINDINGS**

I reviewed, in detail, the Company's September 26, 2025 proposal for an amended procedural schedule, which has been agreed to by the Company, the New Jersey Division of Rate Counsel ("Rate Counsel"), Board Staff ("Staff"), and NJLEUC. To allow for further settlement discussions and to facilitate a possible resolution of the issues in this matter, and having received no objections from any party, I <u>HEREBY GRANT</u> the Company's request to modify the procedural schedule in this matter. The modified procedural schedule is attached hereto as Exhibit A.

<sup>&</sup>lt;sup>5</sup> In re the Petition of Elizabethtown Gas Company to Implement an Infrastructure Investment Program ("IIP") and Associated Recovery Mechanism Pursuant to N.J.S.A. 48:2-21 and N.J.A.C. 14:3-2A, BPU Docket No. GR18101197; and In re the Petition of Elizabethtown Gas Company to Implement an Infrastructure Investment Program ("IIP") and Associated Recovery Mechanism Pursuant to N.J.S.A. 48:2-21 and N.J.A.C. 14:3-2A, BPU Docket No. GR23120882, Order dated July 24, 2024 ("July 2024 Order").

<sup>&</sup>lt;sup>6</sup> In re the Petition of Elizabethtown Gas Company to Implement an Infrastructure Investment Program ("IIP") and Associated Recovery Mechanism Pursuant to N.J.S.A. 48:2-21 and N.J.A.C. 14:3-2A, BPU Docket No. GR23120882, Order dated April 7, 2025.

<sup>&</sup>lt;sup>7</sup> In re the Petition of Elizabethtown Gas Company to Implement an Infrastructure Investment Program ("IIP") and Associated Recovery Mechanism Pursuant to N.J.S.A. 48:2-21 and N.J.A.C. 14:3-2A, BPU Docket No. GR23120882, Order dated July 8, 2025.

In compliance with the Board's Orders in Docket No. EO20030254, I <u>HEREBY DIRECT</u> all parties to serve documents electronically.<sup>8</sup> No hard copies shall be filed until the Board lifts the restrictions imposed by the Orders.

I **FURTHER DIRECT** that this Order be posted on the Board's website.

This provisional ruling is subject to ratification or other alteration by the Board as it deems appropriate during the proceedings in this matter.

DATED:<sub>10/03/2025</sub>

Michael Bange

MICHAEL BANGE COMMISSIONER

<sup>&</sup>lt;sup>8</sup> In re the New Jersey Board of Public Utilities' Response to the COVID-19 Pandemic for a Temporary Waiver of Requirements for Certain Non-Essential Obligations, BPU Docket No. EO20030254, Orders dated March 19, 2020 and June 10, 2020.

## IN THE MATTER OF THE PETITION OF ELIZABETHTOWN GAS COMPANY TO IMPLEMENT AN INFRASTRUCTURE INVESTMENT PROGRAM ("IIP") AND ASSOCIATED RECOVERY MECHANISM PURSUANT TO N.J.S.A. 48:2-21 AND N.J.A.C. 14:3-2A

#### **DOCKET NO. GR23120882**

#### SERVICE LIST

**New Jersey Board of Public Utilities** 

44 South Clinton Avenue, 1st Floor Trenton, NJ 08625-0350

Sherri Lewis, Board Secretary board.secretary@bpu.nj.gov

Stacy Peterson, Deputy Executive Director stacy.peterson@bpu.nj.gov

Counsel's Office

Ava Marie Madeam, General Counsel avamarie.madeam@bpu.nj.gov

Colin Emerle, Deputy General Counsel colin.emerle@bpu.nj.gov

Elspeth Faiman Hans, Deputy General Counsel elspeth.hans@bpu.nj.gov

Michael Hunter, Senior Counsel michael.hunter@bpu.nj.gov

Division of Engineering

Dean Taklif, Director dean.taklif@bpu.nj.gov

John Masiello, Deputy Director john.masiello@bpu.nj.gov

David Brown david.brown@bpu.nj.gov

Nisa Rizvi nisa.rizvi@bpu.nj.gov

Division of Revenue and Rates

Justin Cederberg justin.cederberg@bpu.nj.gov Elizabethtown Gas Company

520 Green Lane Union, NJ 07083

Thomas Kaufmann tkaufmann@sjindustries.com

Susan Potanovich spotanovich@sjindustries.com

Andrew McNally amcnally@sjindustries.com

Sheree Kelly, Esq. skelly@sjindustries.com

Jennifer Weitz jweitz@sjindustries.com

SJI Utilities, Inc. 1 South Jersey Place Atlantic City, NJ 08401

Gary Akmentins gakmentins@sjindustries.com

Cindy Capozzoli ccapozzoli@sjindustries.com

Carolyn A. Jacobs cjacobs@sjindustries.com

Dominick DiRocco, Esq. SJI Utilities, Inc. One South Jersey Plaza Folsom, NJ 08037 ddirocco@sjindustries.com

#### Elizabethtown Gas Company (cont.)

Kenneth T. Maloney Cullen and Dykman 1101 14<sup>th</sup> Street, NW Suite 750 Washington, DC 20005 kmaloney@cullenllp.com

Terrence Regan Cullen and Dykman 44 Wall Street New York, NY 10005 tregan@cullenllp.com

Kevin Garrity Mears Group, Inc. 9017 Heritage Dr Plain City, OH 43064 kevin.garrity@mears.net

#### **New Jersey Division of Law**

NJ Department of Law and Public Safety Richard J. Hughes Justice Complex Public Utilities Section 25 Market Street, P.O. Box 112 Trenton, NJ 08625

Pamela Owen, ASC, DAG pamela.owen@law.njoaq.gov

Steven Chaplar, DAG steven.chaplar@law.njoag.gov

Matko Ilic, DAG matko.ilic@law.njoag.gov

Daren Eppley, SC, DAG daren.eppley@law.njoaq.gov

#### **New Jersey Large Energy Users Coalition**

Steven S. Goldenberg Giordano, Halleran & Ciesla, P.C. 125 Half Mile Road, Suite 300 Red Bank, NJ 07701-6777 sgoldenberg@ghclaw.com

#### **New Jersey Division of Rate Counsel**

140 East Front Street, 4<sup>th</sup> Floor Trenton, NJ 08625-0003

Brian O. Lipman, Esq., Director blipman@rpa.nj.gov

Maura Caroselli, Esq., Managing Attorney mcaroselli@rpa.nj.gov

Megan Lupo, Esq. mlupo@rpa.nj.gov

Mamie Purnell, Esq. mpurnell@rpa.nj.gov

Michael Lombardi, Esq. mlombardi@rpa.nj.gov

#### Rate Counsel Consultants

Acadian Consulting Group 5800 One Perkins Drive Bldg. 5, Suite F Baton Rouge, LA 70808

David E. Dismukes, Ph.D. daviddismukes@acadianconsulting.com

Nicolas Alvarez nicolasalvarez@acadianconsulting.com

Melissa Firestone melissafirestone@acadianconsulting.com

Emily Mouch <a href="mailto:emilymouch@acadianconsulting.com">emilymouch@acadianconsulting.com</a>

Brandon Lombardino brandonlombardino@acadianconsulting.com

Robert J. Henkes, Principal Henkes Consulting 7 Sunset Rd Old Greenwich, CT 06870 rhenkes@optonline.net

#### Rate Counsel Consultants (cont.)

Brubaker & Associates, Inc. 16690 Swingley Ridge Road Suite 140 Chesterfield, MO 63017

Brian Collins

bcollins@consultbai.com

Caleb Agnew cagnew@consultbai.com

Chris Walters cwalters@consultbai.com

Greg Meyer gmeyer@consultbai.com

### New Jersey Laborers-Employers Cooperation and Education Trust

Bradley M. Parsons, Esq. Kroll Heineman Ptasiewicz & Parsons, LLC 91 Fieldcrest Ave, Suite 35 Edison, NJ 08837 bparsons@krollfirm.com

#### PSE&G

PSEG Services Corporation 80 Park Plaza, T10 P.O. Box 570 Newark, NJ 07102

Katherine E. Smith, Esq. katherine.smith@pseg.com

Danielle Lopez, Esq. danielle.lopez@pseq.com

Bernard Smalls bernard.smalls@pseg.com

Caitlyn White <a href="mailto:caitlyn.white@pseg.com">caitlyn.white@pseg.com</a>

#### **Engineers Labor-Employer Cooperative**

Elizabeth K. Schlax, Esq. Susanin, Widman & Brennan, PC 1001 Old Cassatt Road, Suite 306 Berwyn, PA 19312 eschlax@swb.law

#### **Skoda Contracting Co.**

Dane Evans 174 Gold Mine Rd. Flanders, NJ 07836 devans@skodacontracting.com

Jason A. Meisner, Esq. Donnelly Minter & Kelly, LLC 163 Madison Ave, Suite 320 Morristown, NJ 07960 imeisner@dmklawgroup.com

#### <u>Utility and Transportation Contractors Association</u> of New Jersey

David Rible, Director Labor Relations P.O. Box 728 Allenwood, NJ 08720 dave@utcanj.org

Louis Cappelli Jr., Esq. Florio Perrucci Steinhardt Cappelli & Tipton, LLC 1010 Kings Highway South Building 1, 2<sup>nd</sup> Floor Cherry Hill, NJ 08034 |cappelli@floriolaw.com

## EXHIBIT A PROCEDURAL SCHEDULE

# IN THE MATTER OF THE PETITION OF ELIZABETHTOWN GAS COMPANY TO IMPLEMENT AN INFRASTRUCTURE INVESTMENT PROGRAM ("IIP") AND ASSOCIATED RECOVERY MECHANISM PURSUANT TO N.J.S.A. 48:2-21 AND N.J.A.C. 14:3-2A

#### **DOCKET NO. GR23120882**

Non-Petitioner Direct Testimony Due	October 3, 2025
Complete all Discovery on Non-Petitioner Testimony	November 7, 2025
Rebuttal Testimony	November 21, 2025
All Parties Discovery Requests on Rebuttal	December 5, 2025
Testimony	
Discovery Responses on Rebuttal Testimony	December 19, 2025
Settlement Conference	January 5, 7, and 9 (if needed)
Evidentiary Hearings	Beginning January 14, 2026*
Initial Briefs	TBD
Reply Briefs	TBD
BPU Decision and Order	TBD

<sup>\*</sup> Subject to the Commissioner's availability. Approximately three days will be needed for evidentiary hearings.

<sup>\*\*</sup> Discovery to be served no later than two weeks after delivery of non-petitioner Direct Testimony.